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STANDING COMMITTEE ON FINANCE
(2015-16)

SIXTEENTH LOK SABHA

MINISTRY OF PLANNING

DEMANDS FOR GRANTS
(2016-17)

THIRTY-FIRST REPORT

LOK SABHA SECRETARIAT
NEW DELHI

April, 2016 / Vaisakha, 1938 (Saka)

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(SIXTEENTH LOK SABHA)

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(2016-17)

Presented to Lok Sabha on 28 April, 2016

Laid in Rajya Sabha on 28 April, 2016

LOK SABHA SECRETARIAT
NEW DELHI

April, 2016 / Vaisakha, 1938 (Saka)

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COMPOSITION OF STANDING COMMITTEE ON FINANCE – 2015-16

Dr. M. Veerappa Moily - Chairperson

MEMBERS

LOK SABHA

2. Shri S.S. Ahluwalia
3. Shri Venkatesh Babu T.G.
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5. Shri Nishikant Dubey
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7. Dr. Gopalakrishnan C.
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19. Shri Shivkumar Udasi
20. Dr. Kiritbhai Solanki
21. Dr. Kirit Somaiya

RAJYA SABHA

22. Shri Naresh Agrawal
23. Vacant*
24. Shri A. Navaneethakrishnan
25. Shri Satish Chandra Misra
26. Dr. Mahendra Prasad
27. Vacant**
28. Shri C.M. Ramesh
29. Shri Ajay Sancheti
30. Shri Digvijaya Singh
31. Dr. Manmohan Singh

SECRETARIAT

1.	Smt. Abha Singh Yaduvanshi	-	Joint Secretary
2.	Shri P.C. Tripathy	-	Director
3.	Shri Tenzin Gyaltsen	-	Committee Officer

* Vacancy caused due to retirement of Shri K.N. Balagopal, MP from Rajya Sabha w.e.f. 2.4.2016
** Vacancy caused due to retirement of Shri Naresh Gujral, MP from Rajya Sabha w.e.f. 9.4.2016

INTRODUCTION

I, the Chairperson of the Committee on Finance, having been authorised by the Committee, present this Thirty-first Report (Sixteenth Lok Sabha) on 'Demands for Grants (2016-17)' of the Ministry of Planning.

2. The Demands for Grants (2016-17) of the Ministry of Planning were laid on the Table of the House on 16 March, 2016 under Rule 331E of the Rules of Procedure and Conduct of Business in Lok Sabha.

3. The Committee took oral evidence of the representatives of the Ministry of Planning on 30 March, 2016. The Committee wish to express their thanks to the representatives of the Ministry of Planning for appearing before the Committee and furnishing the material and information which the Committee desired in connection with the examination of the Demands for Grants (2016-17).

4. The Committee considered and adopted this Report at their Sitting held on 26 April, 2016.

5. For facility of reference, the Observations / Recommendations of the Committee have been printed in bold at the end of the Report.

New Delhi;
26 April, 2016
06 Vaisakha, 1938 (Saka)

DR. M. VEERAPPA MOILY,
Chairperson,
Standing Committee on Finance.

Report
PART - I

1. Analysis of Demands for Grants (2016-17)

Introduction

1.1 The Government has replaced Planning Commission with a new institution named NITI Aayog (National Institution for Transforming India). The institution will serve as 'Think Tank' of the Government-a directional and policy dynamo. NITI Aayog will provide Governments at the central and state levels with relevant strategic and technical advice across the spectrum of key elements of policy, this includes matters of national and international import on the economic front, dissemination of best practices from within the country as well as from other nations, the infusion of new policy ideas and specific issue-based support.

1.2 The Ministry of Planning presented their detailed Demands for Grants (2016-17 Demand no. 67) in the Lok Sabha. The total budget allocation of Ministry for the year 2016-17 for Plan and Non-Plan expenditure is Rs. 200 crore and Rs. 93.19 crore respectively. There has been a massive toning down of the total budget of the Ministry on account of discontinuation of several schemes and transfer of UIDAI from under the ambit of Ministry of Planning to Ministry of Communication & IT (Department of Electronics & Information Technology). The total budgetary provision including the Plan and Non-Plan for this fiscal (2016-17) stands at Rs. 293.14 crore, which has been greatly reduced by Rs. 1918.49 crore, from the previous years of Rs. 2211.63 crore, which included a Plan expenditure of Rs. 2114.52 crore and Non-Plan expenditure of Rs. 97.11 crore. The substantial downfall is in the Plan expenditure side which has come down from a massive 2114.52 crore (BE 2015-16) to Rs. 200 crore (BE 2016-17). The Non-Plan side expenditure remains comparatively balanced with the BE of 2015-16 of Rs. 97.11 crore coming down to Rs. 93.14 crore in 2016-17. Further, Public Financial Management System, which was provided a Budget Estimate and Revised Estimate of Rs. 49.23 crore and Rs. 12.29 crore respectively has not been provided any amount in the Budget Estimate of 2016-17 on account of its moving out of the Ministry of Planning.

New Programme-Central Plan under the Plan Expenditure side has been provided Rs. 154 crore, under which Rs. 150 crore has been allocated to Atal Innovation Mission (AIM) including Self Employment and Talent Utilisation (SETU) and

Rs. 4 crore has been alloted for any new programme in NITI Aayog. A sum of Rs. 31.60 crore has been provided under the head of "Ongoing Programme and Schemes including liabilities from BE 2014-15 (SOPS, EPP(IC), R&S, PFAR, UNDP-HDBI, UNDP-SCDP)". Under "Other Attached Offices / Autonomous Bodies" a sum of Rs. 14.40 crore has been made available to the Ministry, out of which a grants-in-aid of Rs. 1 crore has been provided for National Institute of Labour Economics Research and Development. "Development Monitoring and Evaluation Office" has been provided with Rs. 13.40 crore for its expenditure and functioning. The Non-Plan allocation of Rs. 93.14 crore has been provided for provision of Secretariat expenditure of Ministry of Planning and NITI Aayog and their departmental canteen.

1.3 (a) The actual expenditure incurred in 2014-15, Budget Estimate (BE)/Revised Estimate (RE) 2015-16, Budget Estimates 2016-17 are given below:-

(Rs. in crore)

Actual 2014-15			BE 2015-16			RE 2015-16			BE 2016-17		
Plan	Non-Plan	Total	Plan	Non-Plan	Total	Plan	Non-Plan	Total	Plan	Non-Plan	Total
1722.69	82.89	1805.58	2114.52	97.11	2211.63	1961.70	78.99	2040.69	200.00	93.14	293.14

(b) ANALYSIS OF DEMANDS FOR GRANTS i.e. PERCENTAGE INCREASE/DECREASE IN VARIOUS HEADS DURING THE LAST THREE YEARS

(Rs. In thousands)

Sl. No.	Major Head	PLAN SCHEME	BE 2013-14	Actuals 2013-14	BE 2014-15	Actuals 2014-15	%Increase/ Decrease of BE 2014-15 over BE 2013-14	BE 2015-16	Actuals 2015-16 (@)	%Increase/ Decrease of BE 2015-16 over BE 2014-15	BE 2016-17	% Increase/ Decrease of BE 2016-17 over BE 2015-16
1	2	3	4	5	6	7	8	9	10	11	12	13
	REVENUE SECTION											
1	2401	National Rainfed Area Authority	315000	56262	315000	39931	--	--	--	(*)	--	--
2	3451	Office of Adviser to PM on Public Information, Infrastructure &Innovatioins	240000	31575	25000	5901	(-)89.58%	--	--	(**)	--	--
3	3451	Office of Adviser to PM on Prime Ministers National Council on Skill Development	80000	41570	--	--	--	--	--	(*)	--	--
4	3451	Strengthening Office Processes and Systems (earlier name MOOS)	45200	19906	60000	39435	(+)32.74%	--	--	(#)	--	--
5	3451	Economic Advisory Council to the P.M	32900	28070	38700	12123	(+)17.63%	--	--	(**)	--	--
6	3454	Unique Identification Authority of India	18190000	11946241	14371400	11046101	(-)20.99%	16382200	11747766	(+)13.99%	--	(*)
7	3475	International Transport Forum	3000	3350	5000	2734	(+)66.67%	--	--	(#)	--	--
8	3475	Research & Study (earlier name GIA to Univ. &ReseatchInstt. for trg., Research Institutional Dev. etc.)	82600	6488	80000	7356	(-)3.15%	--	--	(#)	--	--
9	3475	Public Financial Management System (earlier name PA&PFMS)	1609900	599500	1995700	641672	(+)23.96%	492300	124839	(-)75.33%	--	(*)
10	3475	Grants-in-aid to National Institute of Labour Economics Research and Development (formerly IAMR)	1500	10000	50000	42385	(+)3233.33%	--	--	($)	--	--

11	3475	Plan Formulation, Appraisal and Review	258900	108480	220000	90544	(-)15.03%	--	--	(#)	--	--
1	**2**	**3**	**4**	**5**	**6**	**7**	**8**	**9**	**10**	**11**	**12**	**13**
12	3475	Independent Evaluation Office	100000	105965	155000	78366	(+)55.00%	--	--	($)	--	--
13	3475	UNDP Assistance for Human Development towards bridging inequalities	40000	30000	32500	56700	(-)18.75%	--	--	(#)	--	--
14	3475	UNDP assisted project "Strengthening Capacities Decentralized Planning"	1000	13962	16700	21000	--	--	--	(#)	--	--
15	3475	New Programmes - Central Plan	50000000	--	--	--	--	--	--	--	--	--
		(1)New Programmes - Central Plan						242900	286	--	40000	(-)83.53%
		(2) Atal Innovation Mission (AIM) including Self Employment and Talent Utilisation (SETU).						--	--	--	1500000	--

(@) Provisional figures upto February, 2016

(*) The schemes were transferred from Ministry of Planning/NITI Aayog to Other Departments/Ministries.

(**) The schemes ceased to function and were wound up the offices in NITI Aayaog.

(#) The schemes were merged into a single scheme namely "Ongoing Programme and Schemes including liabilities of BE 2014-15" to meet the expenditure under relevant scheme.

($) The schemes were merged into a single scheme namely "Other Attached Offices/Autonomous Bodies" to meet the expenditure under the relevent scheme.

(Rs. In thousands)

Sl. No.	Major Head	PLAN SCHEME	BE 2013-14	Actuals 2013-14	BE 2014-15	Actuals 2014-15	%Increase/ Decrease of BE 2014-15 over BE 2013-14	BE 2015-16	Actuals 2015-16 (@)	%Increase/ Decrease of BE 2015-16 over BE 2014-15	BE 2016-17	% Increase/ Decrease of BE 2016-17 over BE 2015-16
1	2	3	4	5	6	7	8	9	10	11	12	13
		REVENUE SECTION - contd. from pre-page										
16	3475	Ongoing Programme and Schemes including liabilities from BE 2014-15 [SOPS, EPP(IC), R&S, PFAR, UNDP-HDBI, UNDP-SCDP]	--	--	--	--	--	330000	82056	--	311000	(-)5.76%
17	3475	Other Attached Offices/Autonomous Bodies										
		Independent Evaluation Office	--	--	--	--	--	25000	5339	--	--	($)
		National Institute of Labour Economics Research and Development						25000	--	--	10000	(-)60.00%
		Development Monitoring and Evaluation Office	--	--	--	--	--	--	--	--	134000	--
18	3601	UNDP Assistance for capacity Development for District Planning	--	31241	--	--	--	--	--	--	--	--
		CAPITAL SECTION										
1	2	3	4	5	6	7	8	9	10	11	12	13
1	4059	Unique Identification Authority of India	10000	--	5000	--	(-)50.00%	100	--	(-)98.00%	--	(*)
2	4059	National Rainfed Area Authority	--	--	--	50000	--	--	--	(*)	--	--
3	5475	Unique Identification Authority of India	8000000	3497793	6020000	5107256	(-)24.75%	3617700	3653904	(-)39.91%	--	(*)

(c) Estimation/ Recommendation of Working Group on Centre's Financial Resources for 12th Plan

(Rs. Crore)

Sl. No.	Items/Year	2011-12 (BE)	2012-13	2013-14	2014-15	2015-16	2016-17	Total 2012-17
1	2	3	4	5	6	7	8	9
1	**Current Revenue (CR) (a+b)**	**789892**	**926656**	**1116836**	**1326826**	**1509406**	**1741454**	**6621178**
	(a) Tax Revenue (Net to Centre) (TR)	664457	808867	990921	1191581	1369353	1591425	5952147
	(b) Non - Tax Revenue (NTR)	125435	117789	125915	135245	140053	150029	669031
2	**Non Debt Capital Receipts (NDCR) (c+d)**	**55020**	**46027**	**39471**	**15178**	**15930**	**16785**	**133391**
	(c) Recoveries of Loans (RoL)	15020	16027	14471	15178	15930	16785	78391
	(d) Othere Receipts	40000	30000	25000	0.00	0.00	0.00	55000
3	**Borrowings and Others Liabilities (BOL)**	**412817**	**421606**	**412095**	**404441**	**463085**	**530233**	**2231460**
4	**Non - Plan Expenditure (NPE) (e+f)**	**816182**	**908587**	**995274**	**1081617**	**1180655**	**1278764**	**5444897**
	(e) Non - Plan Revenue Expenditure (NPRE)	733558	814249	887532	958534	1040010	1118011	4818336
	(f) Non - Plan Capital Expenditure (NPCE)	82624	94338	107742	123083	140645	160753	626561
5	**Balance from Current Revenue (BCR) (1-4e)**	**56334**	**112407**	**229304**	**368292**	**469396**	**623443**	**1802842**
6	**Aggregate Resources (AR) (1+2+3)**	**1257729**	**1394289**	**1568402**	**1746445**	**1988421**	**2288472**	**8986029**
7	**Gross Budgetary Support (GBS) (6-4)**	**441547**	**485702**	**573128**	**664828**	**807766**	**1009708**	**3541132**
	Gross Budgetary Support (GBS) (as per cent of GDP)	**4.9**	**4.7**	**4.9**	**4.9**	**5.2**	**5.7**	**5.2**

(d) Twelfth Plan Projection and Realization of Resources of the Centre

(*Rs. Crore at current prices)*

Sl. No.	Source of Funding	Twelfth Plan Projection (2012-17)	2012-13 (Actual)	2013-14 (Actual)	2014-15 (Actual)*	2015-16 (RE)*	2016-17 (BE)*	Realization (2012-17)	Realization Relative to Plan Target (%) (2012-16)
1	Balance from Current Revenues (BCR)	1387371	-35074	-4316	-7921	-6585	49614	-4282	-0.31
2	Borrowings including net MiscellaneousCapital Receipts (MCR)	2181255	448699	457643	470565	483782	500396	2361084	108.24
3	Gross Budgetary Support (GBS) to Plan (1+2)	3568626	413625	453327	462644	477197	550010	2356802	66.04
4	Central Assistance to States and UTs	857786	108886	112849	270829	216108	241900	950572	110.82
5	Gross Budgetary Support for Central Plan (3-4)	2710840	304739	340478	191814	261089	308110	1406230	51.87
6	Resources of Public Sector Enterprises	1622899	193737	263095	229067	321618	398139	1405656	86.61
7	Resources for Central Plan (5+6)	4333739	498476	603573	420882	582707	706248	2811886	64.88

**Central Assistance to the State and UT Plans includes the Centrally Sponsored Schemes w.e.f. 2014-15 BE.*

Note:RE – Revised Estimates, BE – Budget Estimates.

(e) Plan Budget/ Gross Budgetray Support to Central Plan Rs. Crore											
Sl. No.	**Ministry/ Department**	**11th Five Year Plan**					**12th Five Year Plan**				
		2007-08	**2008-09**	**2009-10**	**2010-11**	**2011-12**	**2012-13**	**2013-14**	**2014-15**	**2015-16 RE**	**2016-17 BE**
1	Planning	42	38	86	311	1258	1403	1654	1723	1962	200
	% to Total Plan Budget	*0.03*	*0.02*	*0.04*	*0.11*	*0.41*	*0.46*	*0.49*	*0.90*	*0.75*	*0.06*
2	Rural Development	19897	40267	38569	42060	37599	36579	38776	1222	3005	2623
	% to Total Plan Budget	*13.87*	*20.32*	*17.62*	*14.71*	*12.19*	*12.00*	*11.39*	*0.64*	*1.15*	*0.85*
3	Health & Family Welfare	12936	15992	17644	20725	23146	23252	25054	6172	7470	10559
	% to Total Plan Budget	*9.02*	*8.07*	*8.06*	*7.25*	*7.51*	*7.63*	*7.36*	*3.22*	*2.86*	*3.43*
4	Education, Art & Culture	24187	31234	33152	46297	52269	57090	59998	17025	17382	19507
	% to Total Plan Budget	*16.86*	*15.76*	*15.14*	*16.19*	*16.95*	*18.73*	*17.62*	*8.88*	*6.66*	*6.33*
5	Agriculture & Allied Activities	8865	10134	10971	15651	16081	16953	17095	9685	10761	12904
	% to Total Plan Budget	*6.18*	*5.11*	*5.01*	*5.47*	*5.22*	*5.56*	*5.02*	*5.05*	*4.12*	*4.19*
6	Energy	6202	8241	9274	10389	8581	5878	7660	19552	10531	18323
	% to Total Plan Budget	*4.32*	*4.16*	*4.24*	*3.63*	*2.78*	*1.93*	*2.25*	*10.19*	*4.03*	*5.95*
	Total Plan Budget	**143468**	**198160**	**218901**	**285950**	**308359**	**304739**	**340479**	**191814**	**261089**	**308110**

Note: Centrally Sponsored Schemes (CSS) have been included in Central Assistance to State/UT Plans w.e.f. 2014-15. As a result the allocation to the Department/ Mnistry having CSS get reduced by corresponding amount allocated to CSS from their GBS to Central Plan.

Source: Union Expenditure Budget Vol. I

(a) UNDP Assisted Project Strengthening Capacities for Decentralised Planning

1.4 In response to a query regarding the allocations, details and achievements under "UNDP Assisted Project Strengthening Capacities for Decentralised Planning", the Ministry of Planning replied that The Capacity Development for Decentralised Planning (CDDP) project (previous phase) was implemented during 2008-12 and completed on 31st December 2012. The project was implemented in the States of Bihar, Chhattisgarh, Jharkhand, Madhya Pradesh, Odisha, Rajasthan and Uttar Pradesh. The total project budget was Rs. 35.26 crore, out of which actual expenditure was Rs. 26.29 crore. Though the project period was 2008-12, the project interventions actually started in the later part of 2009 with release of funds. It took considerable time to finalise the modalities and detailed work plans as agreed to by the States. But, it was still possible to utilise about 75% of the budget allocation. The objectives of the project were the following:

(i) Strengthen training institutions to develop capacity of officials and PRIs / ULBs on district planning;

(ii) Enable government officials and elected representatives to undertake gender sensitive, inclusive and participatory district planning;

(iii) Strengthen capacities and coordination mechanisms of the State Governments for designing and implementation of district plans;

(iv) Develop replicable approaches to participatory and inclusive planning and monitoring;

(v) Support refinement of guidelines, manuals and training programmes on decentralised district planning.

The main achievements under the project were as follows:

1. District Planning Guidelines were developed in Bihar and Jharkhand. Madhya Pradesh State Planning Commission was assisted to revise existing guidelines with focus on social inclusion.

2. A set of modules for training of trainers on Integrated District Planning (IDP) was developed and shared with State Planning Commissions/Departments for customized training programmes on district planning.
3. State Planning Commission, Chhattisgarh was encouraged to take up inclusive planning in PESA areas for which inputs were provided through a study conducted by professionals.

4. District and sub-district level officials from different line departments were trained to prepare Gender Sub-Plans as a part of the integrated district plan in the districts of Korba (Chhattisgarh), Nalanda (Bihar), Rajgarh (Madhya Pradesh), Sundargarh (Odisha) and Udaipur (Rajasthan). Gender Sub-Plans were prepared in the above districts during 2011-13 to demonstrate the process and provide hands-on support to the relevant officials.

5. People's Audit of Health, Education and Livelihoods (PAHELI) tools and process were successfully piloted in seven districts (one each in every focus State) to monitor development situation and local progress made towards achieving the Millennium Development Goals (MDGs).

6. District Human Development Reports (DHDRs) were prepared in Sundargarh (Odisha) and Pakur (Jharkhand).

Based on the experiences and lessons from the UNDP assisted project "Capacity Development for District Planning", the project "Strengthening Capacities for Decentralized Planning (SCDP)" was launched in 2013 as the next phase. The approved project period for the SCDP project is from 2013 to 2017. The SCDP project has the following objectives:

(i) Demonstrate models of decentralised integrated district planning (IDP) capable of wider replication;

(ii) Build capacities of the States on different key components of decentralized planning;

(iii) Document good practices in decentralized planning that contribute to improved service delivery and social outcomes.

Achievements:

Towards the above objectives, the following have been achieved so far:

1. 139 Master Facilitators and 355 local resource persons trained and engaged with the State governments of Chhattisgarh, Madhya Pradesh and Odisha to facilitate integration of gender issues in the planning process and conduct of social audits of different flagship schemes, i.e. SarvaShikshaAbhiyan (SSA), Mid-Day Meal (MDM) scheme, Integrated Child Development Services (ICDS), Public Distribution System (PDS), Indira AwaasYojana (IAY), Swachh Bharat Mission (SBM) and Mahatma Gandhi National Rural Employment Guarantee Scheme (MGNREGS).

2. Selected village panchayats in Odisha were supported through training and technical support to prepare local development plan utilizing own source revenue as well as devolved resources. This planning process also targets utilization of substantial financial resources directly devolved to the village panchayats under the award of the Fourteenth Financial Commission.

3. Roadmap for strengthening District Planning Committees (DPCs) was developed and presented to partner States (Chhattisgarh, Odisha and Madhya Pradesh) based on the findings of the capacity assessment study of DPCs conducted in the States. The States have endorsed the roadmaps, which will lead to institution development initiatives for DPCs.

4. Media advocacy, conducted through sensitisation of selected 150 journalists of print, broadcast and electronic media and 36 articles published by Media Fellows in prominent newspapers and magazines, has highlighted the status of financial devolution to Panchayats, resource requirement by Panchayat Institutions of different tiers and financial management issues at the Panchayat levels. It has contributed to strengthening of climate of public opinion favourable to larger devolution of financial resources to Panchayats.

1.7 Further explaining the reasons for the inability in providing additional funding / financial provisions for the above-mentioned scheme in Budget Estimates of 2016-17, the Ministry of Planning replied that at the time of finalization of the project UNDP had committed 8.35 crore for project duration (2013-2017) and annual budget provisions for all the years were planned. Accordingly, an allocation of Rs. 1.67 crore was made for the year 2016-17. There was a need of additional resources, which could not be provided for due to the resource constraint of UNDP. Therefore, only Rs. 1.67 crore has been made in the BE of 2016-17. No additional provisioning has been made in this regard.

(b) New Programmes-Central Plan (Ongoing Programmes and Schemes including Liabilities from BE 2014-15)

1.8 To a pointed query with respect to the "New Programmes - Central Plan", its scheme wise brief, steps taken to sync it with the new role and thought process of NITI Aayog and to avoid respective concerns / difficulties arising out the same, the Ministry of Planning in a written reply stated that the NITI Aayog was established by a Government of India Resolution dated 01st January, 2015. As per the resolution, NITI Aayog has to act as the pillars that provide a “Bharatiya Approach” and to formulate policies and direction for the Government and create a greater stake for States in the development process. The main objective of the NITI aayog is to foster cooperative federalism through structured support initiatives and mechanisms with the States on a continuous basis, recognizing that strong States make a strong nation. Accordingly, NITI Aayog is conducting Studies/ Seminars to discuss current economic issues,

conduct meetings with State Governments in regular intervals on State specific issues. NITI Aayog is working as a Think Tank to undertake developmental activities of the nation. Scheme-wise briefs are as under:

Statement-I: Plan Formulation, Appraisal and Review

Ceiling of Plan Expenditure for the Year 2016-17 (Rs. in crore)		
Major Head	**Object Head/Sub-Heads/Schemes**	**Budget Estimates 2016-17**
1	**2**	**3**
3475	**"Ongoing Programmes and Schemes"**	**31.10**
98.01	Plan Formulation, Appraisal and Review	18.06
98.02	Renovation & Alteration	1.80
98.03	International Contributions	0.35
98.04	Research and Study	5.00
98.05	UNDP Assistance for Human Development towards bridging inequalities	2.72
98.06	UNDP Assisted project "Strengthening Capacity for Decentralized Planning	1.67
98.99	Information Technology	1.50

Statement-II: New Programmes –Central Plan

Major Head	**Object Head/Sub-Heads/Schemes**	**Budget Estimates 2016-17 (Rs. in crore)**
5475 97.01	**New Programme –Central Plan**	**4.00**
97.01.01	Salaries	0.20
97.01.11	Domestic Travel Expenses	1.20
97.01.12	Foreign Travel Expenses	0.20
97.01.13	Office Expenses	0.30
97.01.14	Rent, Rates, Taxes	0.20
97.01.16	Publications	0.50
97.01.20	Other Administrative Expenses	0.20
97.01.28	Professional Services	1.00
97.01.31	Grants-in-aid General	0.10
97.01.50	Other Charges	0.10

Statement-III: Plan Formulation, Appraisal and Review

Major Head	**Object Head/Sub-Heads/Schemes**	**Budget Estimates 2015-16 (Rs. In Crore)**
1	**2**	**3**
3475	**"Ongoing Programmes and Schemes"**	**35.00**
98.01	**Plan Formulation, Appraisal and Review**	20.00
98.02	Renovation & Alteration	3.30
98.03	International Contributions	0.35
98.04	Research and Study	2.64

98.05	UNDP Assistance for Human Development towards bridging inequalities	5.00
98.06	UNDP Assisted project "Strengthening Capacity for Decentralized Planning	1.67
98.99	Information Technology	2.04

Statement-IV: New Programmes –Central Plan

Major Head	Object Head/Sub-Heads/Schemes	Budget Estimates 2015-16 (Rs. In Crore)
5475/ 97.01	**New Programme –Central Plan**	**24.29**
97.01.01	Salaries	0.10
97.01.11	Domestic Travel Expenses	2.50
97.01.12	Foreign Travel Expenses	0.18
97.01.13	Office Expenses	2.00
97.01.14	Rent, Rates, Taxes	0.02
97.01.16	Publications	2.00
97.01.20	Other Administrative Expenses	2.00
97.01.28	Professional Services	11.44
97.01.31	Grants-in-aid General	2.30
97.01.50	Other Charges	1.75

(i) Plan Formulation, Appraisal & Review:

Under this programme meetings are being conducting with various States/UTs to foster the primary object of Cooperative Federalism, Meetings of Sub-Group / Taskforces/Governing Council Secretariat, printing of Appraisal Report of the 12th Five Year Plan, Appraisal of Central Sector Projects proposed under PPP Mode and State Sector Projects for VGF grant, to enhance the technical expertise available to the NITI Aayog through Experts and Consultants. This scheme's name is proposed to be changed to "Implementation of Plans and Programmes of NITI Aayog".

(ii) Renovation and Alteration:

Under this programme it is proposed to carry out renovation work in NITI Aayog building in order to create better working environment and facilities for the employees of NITI Aayog. It is also used for strengthening of Office Management system with automation.

(iii) International Contributions:

International Transport Forum (ITF) gives access to international best practices and experiences in the transport sector. It opens us to international expertise in ITF as well as other member countries in various aspects related to the transport

sector. It opens international expertise in ITF as well as other member countries in various aspects related to the transport sector.

(iv) Research & Study:

Under this programme NITI Aayog facilitates Grant-in-Aid to the institutions, Research Centers to strengthen the research activities in Social Sciences and Conducting socio-economic studies, with the objectives of stimulate and encourage Research and studies that are suitable for enhancing the understanding of (1) plan formulation (2) future requirements for Planning-both short- term and long term, (3) the process of implementation of plans and programmes and the need for re-defining them to suit the objectives of the planning process.

(v) UNDP Assistance for Human Development towards bridging Inequalities:

In order to make Governance systems more inclusive, accountable, decentralized and to ensure programme implementation more effective, it is proposed to prepare State level and regional level thematic Human Development Reports, focusing on inequality & inclusion, Human Development Advocacy, Capacity Development on Human Development Analysis.

(vi) UNDP Assistance for "Strengthening Capacity for Decentralized Planning:

Conduct consultation workshop with State Planning Commissions/ Departments and other resource institutions for developing framework and guidelines for aggregation of village plans upward into district plans under this scheme. States are empowered to develop decentralized district plans based on aggregation of credible village and Panchayat plans and oriented to the Sustainable Development Goals (SDGs).

(vii) Information Technology:

Procurement of hardware items like Computers, Laptops, Servers, Printers, fax, photocopiers, paper shredder, binding machines, duplicators, Wi-Fi accessibility, TV and computer consumables etc. are being covered under this programme. Better networking and faster communication system with advance safety measures and up gradation network compatible with implementation of w-fi zone and IPV6 Protocol in NITI Aayog are the important activities under this programme. The provision under new scheme will be used to discharge the functions assigned to NITI Aayog for promotion of co-preparative federalism in the capacity of Think Tank. Support under the new scheme would facilitate to expand the functional and promotional activities of NITI as mandated under Allocation of Business Rules.

1.9 On further being asked in brief about the heading "Ongoing Programme Ongoing Programmes and Schemes including Liabilities from BE 2014-15" under the heads 3475 and 5475, details of financial assistance provided to them yearwise and meaning of the term Liabilities from BE 2014-15, the Ministry of Planning stated that, the Governing Council Secretariat is the Nodal Division for the scheme “Plan Formulation, Appraisal and Review” Under the head “3475 Ongoing Programmes and Schemes”. Rs.31.10 crore has been earmarked for “3475 Ongoing Programmes and Schemes”, of which Rs. 18.06 crore provided for “Plan Formulation, Appraisal and Review”. During 2016-17, to meet the committed liabilities of ongoing schemes. Besides, “5475 New Programmes- Centre Plan” is a new Scheme, which was started from the Financial Year 2015-16. The heads “3475-Ongoing Programmes” schemes have assisted the functioning of erstwhile Planning Commission by providing engagement of services of Professionals, preparation and publication of Five Year Plans, Annual Plans, Annual Reports, Publication of various Documents & Reports, Research Studies, preparation of Human Development Reports, Renovation & Automation of the building, for International Studies and other outsourcing services. The above captioned schemes support NITI Aayog in terms of enhancing its capacity by allowing to carry and follow up activities such as (i) opportunity for procuring of services like Professional Services, (ii) Research, (iii) Publications, (iv) Domestic and Foreign Travel expenses, (v) conducting Governing Council Secretariat Meetings of NITI Aayog, (vi) Regional Council Meetings of NITI Aayog, and (vii) Review meetings with the State Governments etc. to attain the objective of cooperative federalism. The scheme also help in meeting the committed liabilities of erstwhile Planning Commission. In case of New Programmes – Central Plan, as such no objectives have been contemplated. However, the object heads of New Scheme viz Salaries, Domestic Travel Expenses, Foreign Travel Expenses, Office Expenses, Rent, Rates, Taxes, Publications, Other Administrative Expenses, Professional Services, Grants-in-aid General and Other Charges is to facilitate the NITI Aayog to effectively discharge its mandate of cooperative federalism and a think tank / nodal agency for policy design and dissemination.

2 MID TERM APPRAISAL (TWELFTH FIVE YEAR PLAN 2012-17)

2.1 To a query with respect to the current status of the 12th Five Year Plan and various issues regarding Mid Term Appraisal (MTA) of the same, the Ministry of Planning on the issue stated that, the 12th Five Year Plan is ongoing and 2016-17 would be its last year of operation. An exercise for the Appraisal of the 12th Five Year Plan is underway. In order to focus on major themes the draft Appraisal covers nine thematic Chapters. Presently modifications are being made in the light of the recent Economic Survey for 2015-16 and budget for 2016-17. For the future Road Map after the 12th Five Year Plan is over, Consultations are being held with the Ministry of Finance. In the light of cooperative federalism, the recommendation of Fourteenth Finance Commission for a higher devolution of 42% of the divisible pool to the States serve the twin objectives of increasing the flow of unconditional transfers to the States and yet leave appropriate fiscal space for the Union to carry out specific-purpose, was accepted by the Central Government. The Sub-Group of the Chief Ministers on Rationalization of Centrally Sponsored Schemes (CSSs) constituted for the purpose has recommended review of CSS after 2016-17. The report has been submitted to the Government on 27th October, 2015. As a follow up of the decision taken in the first meeting of Governing Council of NITI Aayog held under the Chairmanship of Prime Minister on 8thFebruary, 2015, it was decided that NITI Aayog would undertake Mid Term Appraisal of the Plan. This opportunity would be used for incorporating the shared vision of national development and important initiatives taken by the Central Government so that they may be implemented in the last two years of the Plan. There are 9 Theme Chapters in Appraisal Document of 12th Five Year Plan. The Draft Appraisal Document was considered by the Editorial Committee constituted under the Chairmanship of Vice Chairman, NITI Aayog in its meeting held on 24th February, 2016. The suggestions indicated by the Editorial Committee are being incorporated and the modified draft will be placed before the Committee shortly. The printing process which involves number of steps, is being taken up simultaneously. The erstwhile Programme Evaluation Organization and the Independent Evaluation Office, both under the erstwhile Planning Commission, were merged by the Government of India into the Development Monitoring and Evaluation Office (DMEO) as an attached office of the NITI Aayog. Presently

NITI Aayog has not taken any such decision as to establish its regional centers across the nation. However, the 15 filed units of DMEO are functioning at fifteen State Capitals. These field offices are envisaged to promote the spirit of cooperative federalism by interacting with andsharing expertise and information with the States and Union Territories in development, monitoring and evaluation.

3 NITI AAYOG - Way Forward

3.1 As regards the current status / progress made by the NITI Aayog since its inception, the Ministry of Planning in a written reply stated that to work towards a federal structure based on a two way flow of priorities and cooperative federalism, a conference on "Role of NITI Aayog- Consultation with the States" was held on 30th November, 2015 at VigyanBhawan, New Delhi with the Planning and Finance Secretaries of States to chalk out the procedure for structured engagements with the States. It was decided that there would be at least two meetings, first in April and second in October-November every year to discuss the pairing of requirements of the States with the Centre. As per the Allocation of Business Rules (AoB) of NITI Aayog, NITI is the successor in interest to the Planning Commission. Accordingly, to complete the committed liabilities against the schemes which were approved either in CCEA or by the then Government and also to undertake certain new initiatives in States & UTs, Ministry of Finance was requested to provide necessary allocation for FY 2016-17. However, there is no such provision in the Demand for Grants of Ministry of Planning for 2016-17 BE.

3.2 On further being enquired about how many sub groups of specialists / Chief Ministers and on what subjects / schemes have been constituted under the present NITI Aayog since its inception and what role does NITI Aayog play with regard to these sub groups, the Ministry of Planning clarified that the Governing Council of NITI Aayog, in its first meeting, held on February 8, 2015 had decided to form three Sub-Groups of Chief Ministers on Rationalization of Centrally Sponsored Schemes, Skill Development and Swachh Bharat Abhiyaan. The Governing Council had also decided that every State as well NITI Aayog would form Task Forces on Agriculture Development and Elimination of poverty. The Composition, Terms of Reference including the role

of NITI Aayog in respect of each Sub-Group and Task Force are given at Annexures I to V.

3.3 When asked to explain as to whether after constitution of NITI Aayog, the financial assistance and autonomy of the States has increased or their rights and autonomy has been decreased, the Ministry of Planning in a written reply stated that the NITI Aayog has replaced Planning Commission w.e.f January 1, 2015. Unlike, the erstwhile Planning Commission, NITIAayog has no mandate to allocate funds through Central Assistance to State & UT Plans (CASP). But, the 14th Finance Commission (FC)'s recommendation to increase the share of States in central taxes from 32% to 42% underpins the laudable objective of giving the States' more financial autonomy. While recommending its devolution and grants to States, FC has reckoned the total expenditure including Plan expenditure. The increased devolution of Centre's taxes from 32% to 42% (amount being Rs.5.14 lakh crore in FY2015-16 RE as against Rs.3.40 lakh crore in FY 2014-15) would, therefore, undoubtedly increase the quantum of untied funds available to the States and autonomy to utilise the same.

3.4 When asked as to whether a plan document of the 13th Five Year Plan is being prepared or whether the planning process is such is coming to a close, the Ministry of Planning in a written reply stated the matter is under consideration with the Government of India.

3.5 On being asked as to how the States are now preparing for the next plan and the mechanism for the funds to be allocated to each Ministry, the Ministry of Planning in a written reply stated that There would be a paradigm shift in the process of preparation of development Plans by the States. Unlike the earlier procedure of formulation of Annual Plan of the States as per guidelines issued by the Centre, a higher devolution of 42% of net proceeds of Union Taxes to the States (compared to 32% earlier) as per recommendations of 14th Finance Commission provides a greater autonomy and flexibility to the States at present in designing their plans as per local needs and requirements. NITI Aayog has planned to hold annual consultations twice a year with the State Governments to take stock of the progress/problems and design necessary

interventions wherever required. It is also mentioned that NITI Aayog has constituted a Working Group to assist North-Eastern and Hill States in budget preparation, assessing requirements of expertise for formulation of projects, particularly externally aided projects etc. As regards allocation of funds to Central Ministries, this is being done by Ministry of Finance and NITI Aayog has no role in this.

3.6 During evidence, the CEO, NITI informed the Committee that NITI has created two Working Groups on the North-Eastern and the Himalayan States.

3.7 To a pointed query regarding the inclusion of Darjeeling under the scheme of North-Eastern / Himalayan States owing to its proximity and similarity to Sikkim and Assam, the Ministry of Planning in a written reply stated that the matter may need to be taken up with the State Government in the first instance. The Special Category State (SCS) status for allocation of Central Assistance to State Plans has generally been accorded in the past to States that have been characterized by a number of features necessitating special consideration. These features include: (1) hilly and difficult terrain, (2) low population density and/or sizeable share of tribal population, (3) strategic location along borders with neighbouring countries, (4) economic and infrastructural backwardness, and (5) non-viable nature of state finances. The decision to accord special category status to a particular State is to be taken by the National Development Council (NDC) which is the sole body competent to do so.

4 Centrally Sponsored Schemes (CSS)

4.1 When asked to explain the current status of Centrally Sponsored Schemes (CSSs) which were restructured and overall changes / benefit accrued due to introduction of 10% flexi fund component and whether the same enables the State Governments to meet local needs and requirements within the overall objectives of each programme and scheme, the Ministry of Planning in a written reply stated that No study on uitilisation of 10% flexi-fund component within Centrally Sponsored Scheme has been conducted by NITI Aayog to assess overall changes benefits accrued to the States. However, the

Sub-Group of Chief Ministers constituted for the purpose of Rationalization of Centrally Sponsored Schemes, considered the provision of 10% flexi-funds and it was agreed that in order to better implementation of CSS attuned to the local needs of individual States, the Flexi-Funds available in each CSS may be raised from the current level of 10% to 25%.

4.2 As regards any further or new initiatives taken to rationalise Centrally Sponsored Schemes, the process of dovetailing various CSS's under the new charter of NITI Aayog, sub-group of Chief Ministers on Centrally Sponsored Schemes and its relationship / dynamics with Governing Council of NITI Aayog, the Ministry of Planning replied that as per the decision taken in the first meeting of Governing Council of NITI Aayog held on February 8, 2015 one of the Sub-Groups of Chief Ministers was constituted for the purpose of Rationalization of Centrally Sponsored Schemes. The formation of the Sub-Group is testimony to the Resolve of the Union and the States / UTs to work as Team India in the spirit of Cooperative Federalism towards realisation of the Goals of Vision 2022 when the country will celebrate the 75th year of its Independence. Since a significant amount of Plan Transfers to States/UTs are routed through CSS, and since many CSS interventions are in the social sectors, it is imperative that these are designed to be effective and outcome-oriented. Moreover, these should be adequately funded and their implementation should be sufficiently flexible to enable the States to efficiently implement them according to local requirements and conditions.

4.3 On a query with regard to the implementation of Centrally Sponsored Schemes (CSS) and their monitoring, the Ministry of Planning in a written reply stated that The Centrally Sponsored Schemes (CSS) are being implemented by the concerned line Ministries of Govt. of India. For example, Pradhan Mantri Gram Sarak Yojana (PMGSY) and Mahatma Gandhi National Rural Employment Guarantee Act (MGNREGA) are being implemented by the Ministry of Rural Development, Accelerated Irrigation Benefits Programme (AIBP) and Command Area Development and Water Management Programme are being implemented by the Ministry of Water Resources; Integrated Child Development Scheme (ICDS) and Janani Suraksha Yojana (JSY) are being implemented by the Ministry of WCD etc. While the line Ministries responsible

for administring the Schemes are required to undertake monitoring and evaluation of their respective schemes, a Development Monitoring and Evaluation Office (DMEO) has been established as an attached office of NITI Aayog also for evaluation of important Central Sector Schemes on a selective basis as an independent third party evaluation agency.

4.4 When asked about the mechanism / arrangement to monitor the CSS's and the implementation thereof, the Ministry of Planning replied that one of the Recommendations of the Sub Group of Chief Minister on Rationalisation of Centrally Sponsored Schemes (CSSs) pertains to monitoring of CSS. NITI Aayog shall take up monitoring and independent evaluation of important Centrally Sponsored Schemes especially as there is a need to transit from monitoring expenditure to monitoring outcomes.

5 Atal Innovation Mission (AIM) and Self-Employment and Talent Utilisation (SETU)

(a) Atal Innovation Mission

5.1 The Atal Innovation Mission (AIM) is being set up under NITI. AIM will be an Innovation Promotion Platform involving academics, entrepreneurs, and researchers drawing upon national and international experiences to foster a culture of innovation, R&D in India. The platform will also promote a network of world-class innovation hubs and grand challenges for India.

5.2 In a written reply to a query regarding the current status and other details of Atal Innovation Mission (AIM) under NITI Aayog, the Ministry of Planning stated that NITI Aayog constitute an Expert Committee on Innovation and Entrepreneurship was constituted under the Chairmanship of Prof. Tarun Khanna, Director, South Asia Institute, Harvard University, USA to work out detailed contours of AIM and SETU. The committee held several meetings with Government departments, academicians, venture capitalists, angel investors and other stakeholders. The Committee also conducted limited field surveys to identify the gap areas. The Committee submitted its final report in October 2015 spelling out specific interventions required (both in terms of programme and policy interventions) to promote innovation and startup culture in the country. The Expert Committee also recommended the most appropriate governance

structure for the Mission.Awaiting the report of the Expert Committee, NITI Aayog started taking steps in parallel to formulate requisite scheme, based on the outcome of the meetings of the Expert Committee, for consideration of the Expenditure Finance Committee. The EFC in its meeting held on 28th August, 2015, recommended as under:

"(i) Atal Innovation Mission (AIM) may be implemented for a total cost of Rs. 500 crore for the remaining period of the Twelfth Plan (2015-17) with the following two sub components:

(a) Sub component (i) Innovation– to provide a platform where innovative ideas are generated.

(b) Sub component (ii) SETU wherein the innovators would be supported and mentored as successful entrepreneurs.

NITI Aayog will take necessary action to get the required budget allocation.

(ii) In order to immediately kick-start the Mission, a Mission Directorate may be created in NITI Aayog, with CEO, as the Mission Director. NITI Aayog may separately send a proposal to the Pers. Wing of the Department of Expenditure for creation of necessary posts. Sufficient administrative and financial powers may be delegated to the Mission Directorate for smooth implementation of the Mission on a day to day basis. The scheme may be implemented under the guidance of a Mission High Level Committee (MHLC) to be chaired by the Vice Chairman, NITI Aayog. Since the amount involved at present is Rs. 500 crore, the scheme may be put up to the Vice-Chairman, NITI Aayog for approval."

Accordingly, the scheme was approved by Vice Chairman, NITI Aayog on 23rd October, 2015. As per the decision of the EFC, a Mission High Level was constituted on 3rd February, 2016. A proposal was also forwarded to the Joint Secretary (Pers), Dept. of Expenditure, Ministry of Finance for sanction of requisite manpower, which was received on 14th January, 2016. Taking into consideration the recommendation of EFC, a consolidated scheme 'Atal Innovation Mission (AIM) including Self Employment and Talent Utilisation (SETU)' was approved by the Cabinet on 24th February, 2016. A sum of Rs. 150 crore has now been allocated during the Annual Plan 2016-17 (BE) for AIM including SETU. Additional funds would be sought from time to time as the scheme progresses.

5.3 When asked about the reasons for combining the Atal Innovation Mission (AIM) and Self Employment and Talent Utilization (SETU) into one single scheme and non-utilisation of funds during 2015-16, the Ministry of Planning in a written reply stated that the Hon'ble Finance Minister announced in his Budget Speech 2015-16 the Government's intentions to establish the 'Atal Innovation Mission' (AIM) and a mechanism to be known as 'Self Employment and Talent Utilization' (SETU) in NITIwith the twin objectives of promoting Innovation and Entrepreneurship in the Country. The policy announcement necessitated working out role, activities and organizational and governance structure for the mission with the help of experts and other stakeholders. After detailed inter-ministerial consultations, the Expenditure Finance Committee in its meeting held on 28th August, 2015, inter-alia observed that AIM is a Mission and SETU is an approach. Essentially, there should be one Umbrella Scheme titled as AIM with two sub components:

(a) Sub component (i) Innovation– to provide a platform where innovative ideas are generated.

(b) Sub component (ii) SETU wherein the innovators would be supported and mentored as successful entrepreneurs.

In view of the above, AIM and SETU were subsumed into one single Scheme, while at the same time ensuring none of the components envisaged under AIM and SETU are not lost sight of. The scheme was finally approved by the Cabinet on 24th February, 2016. There was no allocation made for AIM and SETU at the 2015-16 BE stage in the Demands for Grants of the Ministry of Planning. It was only at the 2015-16 (RE) stage that Rs. 2.00 crore was allocated, which however could not be utilised since it required working out detailed guidelines and consultation with a wide spectrum of stakeholders. Major components identified under the 'Atal Innovation Mission' including 'Self Employment and Talent Utilization' are as under:

(i) Launch of Grand Challenge Award Projects
(ii) Support for Establishment of New Incubators
(iii) Support for Scaling up support to established incubators
(iv) Training programmes for Incubation Managers

(v) Pre-incubation Training programmes to Innovators/ Start-ups

(vi) Support for Establishment of Tinkering Labs

(b) Self-Employment and Talent Utilisation

5.4 The Government has established a mechanism to be known as SETU (Self-Employment and Talent Utilisation) under NITI Aayog. SETU will be a Techno-Financial, Incubation and Facilitation Programme to support all aspects of start-up businesses, and other self-employment activities, particularly in technology-driven areas.

5.5 In response to a query to elaborate upon the details of the scheme Self-Employment and Talent Utilisation (SETU) under the aegis of NITI Aayog, the Ministry of Planning stated that Atal innovation Mission (AIM) and Self Employment and Talent Utilisation (SETU) have now been combined into one single scheme, 'AIM including SETU' as per the recommendation of EFC and as approved by the Cabinet on 24th February, 2016. No funds have been utilized during the Annual Plan 2015-16. Elaborate consultation process was followed by the Expert Committee on Innovation and Entrepreneurship before finalizing its report. Further consultations were held at the EFC stage and at the Draft Cabinet Note stage with 26 Ministries/Departments and the scheme was generally supported by all. As part of Startup India Action Plan announced by the Prime Minister on 16th January, 2016 and as approved by the cabinet on 24th February, 2016, major components of the scheme are as under:

(i) Support for Establishment of New Incubators

(ii) Support for Scaling up support to established incubators

(iii) Launch of Grand Challenge Award Projects

(iv) Support for Establishment of Tinkering Labs

(v) Pre-incubation Training programmes to Innovators/ Startups

(vi) Trainingprogrammes for Incubation Managers.

Annexure-I to V

Annexure- I

National Institution for Transforming India
(Plan Coordination and Management Division)

NITI Aayog, New Delhi
9th March 2015

ORDER

Sub: Constitution of a Sub-Group of Chief Ministers on rationalisation of Centrally Sponsored Schemes.

In pursuance of decision taken in the first meeting of the Governing Council of NITI Aayog, held on February 8, 2015, a Sub-Group of Chief Minister is hereby constituted to examine the current CSS and recommend their suitable rationalisation.

2. The Composition of the sub-Group is as under

The composition of the Sub-Group is as follows:

a) Chief Minister , Madhya Pradesh : Convener
b) Chief Minister, Arunachal Pradesh : Member
c) Chief Minister, Jammu & Kashmir : Member
d) Chief Minister, Jharkhand : Member
e) Chief Minister, Kerala : Member
f) Chief Minister Manipur : Member
g) Chief Minister, Nagaland : Member
h) CM Chief Minister, Rajasthan : Member
i) Chief Minister, Telangana : Member
j) Chief Minister, Uttar Pradesh : Member
k) Lt. Governor, A& N Islands : Member
l) CEO, NITI Aayog :Coordinator

The Sub-Group would be serviced by NITI Aayog. Adviser (PCMD) and Adviser (FR) would assist the CEO NITI Aayog in this regard.

3. Terms of Reference of the Sub-Group will be as follows:

(i) To examine the existing CSSs and recommend measures for ensuring

that their implementation is streamlined and adequately flexible;
(ii) In light of the Finance Commission recommendations, the increased devolution of taxes to States and the higher revenue deficit grants to suggest reforms of the schemes which are being continued under CSS;
(iii) To recommend appropriate measures for coordination between the Centre and the States and among the States for achieving the objectives of the schemes;
(iv) Any other measures related to the schemes to strengthen the national development agenda and ensure outcomes.

4. General

a) Since the Governing Council had desired this to be a Sub-Group of CMs it is clarified that no other person is expected to represent the Member CMs in case the concerned CM is unable to attend the deliberation. However, the Convener may co-opt any other official/non-official expert/representative of any organisation to assist the Sub-Group.

b) The expenditure on TA/DA in connection with the meeting of the sub-group in respect of a Member or any co-opted official will be borne by the respective States/ Department. However, in case of co-opted non-official persons, they will be entitled for TA/DA as admissible to Grade-I Officials of the Government of India limited to economy class in case of air journey where applicable and the expenditure in this regard would be met by the NITI Aayog.

c) The Sub-Group will submit its report within three months of its notification.

-Sd-
(SindhushreeKhullar)
CEO (NITI)

To,
Convenor and all members of the Sub-Group
Copy also for information to:

1. All Members of the Governing Council of NITI Aayog
2. Principal Secretary to the Prime Minister of India
3. PS to the Prime Minister of India
4. Vice Chairman and Full Time Members of NITI Aayog

-Sd-
(SindhushreeKhullar)
CEO (NITI)

Annexure-II

National Institution for Transforming India

(Plan Coordination and Management Division)

NITI Aayog, New Delhi
9th March 2015

ORDER

Sub: Constitution of a Sub-Group of Chief Ministers on Swachh Bharat Abhiyaan

In pursuance of decision taken in the first meeting of the Governing Council of NITI Aayog, held on February 8, 2015, a Sub-Group of Chief Minister is hereby constituted on Swachh Bharat Abhiyaan for suggesting measures to create robust implementation mechanism technology support and measures to create a sustainable model to achieve the outcome of the Mission by 2019.

2. The Composition of the sub-Group is as under

The composition of the Sub-Group is as follows:

a) Chief Minister , Karnataka : Convener
b) Chief Minister, Andhra Pradesh : Member
c) Chief Minister, Bihar : Member
d) Chief Minister, Delhi : Member
e) Chief Minister, Haryana : Member
f) Chief Minister, Maharashtra : Member
g) Chief Minister, Mizoram : Member
h) Chief Minister, Sikkim : Member
i) Chief Minister, West Bengal : Member
j) Chief Minister, Uttarakhand : Member
k) CEO, NITI Aayog : Coordinator

The Sub-Group would be serviced by NITI Aayog. Sr. Adviser (E&F and S&T) and Adviser (PPP & Infra would assist the CEO NITI Aayog in this regard.

3. Terms of Reference of the Sub-Group will be as follows:

(i) To examine financial requirements for comprehensive implementation of the Swachh Bharat Mission and suggest measures for meeting budgetary needs;

(ii) To recommend robust institutional mechanisms for effective implementation;

(iii) To recommend measures for technological support for different

components of SBM, including solid and liquid waste management in rural and urban areas;

(iv) To examine models for private sector participation in the Swachh Bharat Mission and to suggest ways for substantial improvement in participation of private sector and civil society organisations for effective implementation,

(v) To recommend ways to make the SBM sustainable;

(vi) Any other measures.

4. General

a) Since the Governing Council had desired this to be a Sub-Group of CMs it is clarified that no other person is expected to represent the Member CMs in case the concerned CM is unable to attend the deliberation. However, the Convener may co-opt any other official/non-official expert/representative of any organisation to assist the Sub-Group.

b) The expenditure on TA/DA in connection with the meeting of the sub-group in respect of a Member or any co-opted official will be borne by the respective States/ Department. However, in case of co-opted non-official persons, they will be entitled for TA/DA as admissible to Grade-I Officials of the Government of India limited to economy class in case of air journey where applicable and the expenditure in this regard would be met by the NITI Aayog.

c) The Sub-Group will submit its report within three months of its notification.

-

Sd-

(SindhushreeKhullar)
CEO (NITI)

To,
Convenor and all members of the Sub-Group
Copy also for information to:

1. All Members of the Governing Council of NITI Aayog
2. Principal Secretary to the Prime Minister of India
3. PS to the Prime Minister of India
4. Vice Chairman and Full Time Members of NITI Aayog

-Sd-
(Sindhushre
eKhullar)
CEO
(NITI)

Annexure-III

National Institution for Transforming India
(Plan Coordination and Management Division)
NITI Aayog, New Delhi

24th March 2015

ORDER

Sub: Constitution of a Sub-Group of Chief Ministers on Skill Development in India

In pursuance of decision taken in the first meeting of the Governing Council of NITI Aayog, held on February 8, 2015, a Sub-Group of Chief Minister is hereby constituted on skill development in India to address issues pertaining to human resources, especially youth and to work on scientific methods on moving towards creating a pool of skilled manpower.

2. The Composition of the Sub-Group is as under

a) Chief Minister, Punjab	:	Convener
b) Chief Minister, Assam	:	Member
c) Chief Minister, Chhattisgarh	:	Member
d) Chief Minister, Goa	:	Member
e) Chief Minister, Gujarat	:	Member
f) Chief Minister Himachal Pradesh	:	Member
g) Chief Minister, Meghalaya	:	Member
h) CM Chief Minister, Odisha	:	Member
i) Chief Minister, Puducherry	:	Member
j) CM Chief Minister, Tripura	:	Member
k) Chief Minister, Tamil Nadu	:	Member
l) CEO, NITI Aayog	:	Coordinator

The Sub-Group would be serviced by NITI Aayog. Adviser (Labour and Employment) and Adviser (Rural Development) would assist the CEO NITI Aayog in this regard.

3. Terms of Reference of the Sub-Group will be as follows:

(i) To suggest measures to strengthen the State Skill Development Missions to enhance capacity and improve standards of skilling at the State level;

(ii) To examine private sector participation in skill development and to suggest ways for improved partnership of private sector in curriculum development, delivery mechanism, pedagogy, certification, trainer attachment, apprenticeship training and financing;

(iii) To propose measures to expand outreach of skilling programmes, particularly in demographically advantageous States

(iv) To recommend measures for dealing with shortage of trainers/instructors/assessors;

(v) To suggest ways for mobilizing panchayats, municipalities and civil society organisations as also the Railways and Armed Forces to participate in these efforts;

(vi) To propose ways of career guidance and post training placement tracking

(vii) To suggest State level innovative measures for up-scaling of pilots, sharing best practices, dissemination and replication by the other States/UTs

(viii) Any other measures

4. **General**

a) Since the Governing Council had desired this to be a Sub-Group of CMs it is clarified that no other person is expected to represent the Member CMs in case the concerned CM is unable to attend the deliberation. However, the Convener may co-opt any other official/non-official expert/representative of any organization to assist the Sub-Group.

b) The expenditure on TA/DA in connection with the meeting of the subgroup in respect of a Member or any co-opted official will be borne by the respective States/ Department. However, in case of co-opted nonofficial persons, they will be entitled for TA/DA as admissible to Grade-I Officials of the Government of India limited to economy class in case of air journey where applicable and the expenditure in this regard would be met by the NITI Aayog.

c) The Sub-Group will submit its report within three months of its notification.

-Sd-
(SindhushreeKhullar)
CEO (NITI)

To

The Convenor & All Members of the Sub-Group

Copy for information to:

1. All Members of the Governing Council of NITI Aayog
2. Principal Secretary to the Prime Minister of India
3. PS to the Prime Minister of India
4. Vice Chairman and Full Time Members of NITI Aayog

-Sd-
(SindhushreeKhullar)
CEO (NITI)

Annexure-IV

National Institution for Transforming India
(Plan Coordination and Management Division)

NITI Aayog, New Delhi
9th March 2015

ORDER

Sub: Task Force on Agriculture Development

In pursuance of decision taken in the first meeting of the Governing Council of NITI Aayog, held on February 8, 2015, a Task Force on Agriculture Development is hereby constituted under the Chairmanship of the Vice Chairman of NITI Aayog as follows:

2. The Composition of the Task Force is as under

The composition of the Sub-Group is as follows:

a) Vice Chairman, NITI Aayog, GOI	Chairman
b) Member (Both or one of them – as decided)	Member
c) Secretary, Deptt. of Agriculture and Cooperation) GOI	Member
d) Secretary, Deptt. of Animal Husbandry GOI	Member
e) Secretary, Deptt of Agri research and education, GOI	Member
f) Secretary, Deptt of Land Resources	Member
g) Secretary, Ministry of Water Resources GOI	Member
h) Secretary, Ministry of Fertilisers, GOI	Member
i) Secretary, ministry of Food Processing, GOI	Member
j) Secretary, Ministry of Environment & Forest, GoI	Member
k) Adviser (Development Policy), NITI Aayog, GoI	Member
l) Adviser (Energy) NITI Aayog, GoI	Member
m) Adviser (Agriculture) NITI Aayog, GoI	Convenor- Member

3. Terms of Reference of the Sub-Group will be as follows:

(i) To Coordinate and develop synergy with Task Force constituted by the State for re-invigorating Agriculture and move towards a second Green Revolution and while Revolution as well as the first Blue Revolution in Fisheries.

(ii) to formulate strategies for reforms, diversification , innovation, technology diffusion, through on-farm and off-farm activities

(iii) to develop a matrix of convergence amongst various programme based on inter-state learnings and indicate thrust areas for future investment in agriculture and allied sectors; and

(iv) Any other measures.

4. General

a) The Chairman may co-opt any other official/non-official expert/representative of any organisation as Member to assist the Task Force.

b) The expenditure on TA/DA in connection with the meeting of the sub-group in respect of a Member or any co-opted official will be borne by

the respective Government organisations. However, in case of co-opted non-official persons, they will be entitled for TA/DA as admissible to Grade-I Officials of the Government of India limited to economy class in case of air journey where applicable and the expenditure in this regard would be met by the NITI Aayog.

c) The Task Force will be serviced by Agriculture Division of NITI Aayog.

d) The Task Force will ensure that report of the Task Forces of the States are available by June 15, 2015 and there-after would process these reports to prepare its own report within next two weeks.

-sd-

(Rakesh Ranjan)
Adviser (PCMD)
011-23096783

To,
Chairman and all members of the Task Force
Copy also to:
Chief Secretary of all States/UTs
Copy for information to:

1. All Members of the Governing Council of NITI Aayog
2. Principal Secretary to the Prime Minister of India

-

Sd-

(Rakesh Ranjan)
Adviser (PCMD)
011-23096783

Annexure-V

National Institution for Transforming India
(Plan Coordination and Management Division)

NITI Aayog, New Delhi
9th March 2015

ORDER

Sub: Task Force on Elimination of Poverty in India

In pursuance of decision taken in the first meeting of the Governing Council of NITI Aayog, held on February 8, 2015, a Task Force on elimination of poverty in India is hereby constituted under the Chairmanship of the Vice Chairman of NITI Aayog as follows:

2. The Composition of the Task Force is as under

The composition of the Sub-Group is as follows:

a) Vice Chairman, NITI Aayog, GOI	:Chairman
b) Member (Both or one of them – as decided)	:Member
c) Secretary , Ministry of Rural Development, GOI	:Member
d) Secretary, Ministry of Housing and Urban Poverty Alleviation GOI	:Member
e) Secretary, Deptt of MSME, GOI	:Member
f) Secretary, Ministry of Skill Development, GOI	:Member
g) Secretary, Ministry of Tourism	:Member
h) Secretary, Deptt of Food Processing	:Member
i) Secretary, Ministry of women and Child Development	:Member
j) Secretary, Financial Services, MoF, GoI	:Member
k) Adviser (RD), NITI Aayog, GoI	:Member
l) Adviser (Power), NITI Aayog, GOI	:Member
m) Adviser (MLP) NITI Aayog, GoI	:Member
n) Adviser (PE) NITI Aayog, GoI	Convenor- Member

3. Terms of Reference of the Sub-Group will be as follows:

iTo coordinate and develop synergy with the Central Ministries and State Governments Task Forces.

ii. To develop mechanism for formulating poverty elimination agendas at village and municipality levels by consulting Gram Sabhas and ULBs.

iii. To provide the strategies for reaching the poorest of the poor.

iv. To devise strategies for Capacity building.

v. To provide the differential strategies for poorest of the poor.

4. General

a) The Chairman may co-opt any other official/non-official expert/representative of any organisation as Member to assist the Task force.

b) The expenditure on TA/DA in connection with the meeting of the sub-group in respect of a Member or any co-opted official will be borne by the respective Government organisations. However, in case of co-opted non-official persons, they will be entitled for TA/DA as admissible to

Grade-I Officials of the Government of India limited to economy class in case of air journey where applicable and the expenditure in this regard would be met by the NITI Aayog.

c) The Task Force will be serviced by the PE Division of NITI Aayog.

d) The Task Force will ensure that report of the Task Forces of the States are available by June 15, 2015 and there-after would process these reports to prepare its own report within next two weeks.

-Sd-
(Rakesh Ranjan)
Adviser (PCMD)
011-23096783

To,
Chairman and all members of the Task Force
Copy also to
Chief Secretary of all States/UTs
Copy for information to:

1. All Members of the Governing Council of NITI Aayog
2. Principal Secretary to the Prime Minister of India

-Sd-
(Rakesh Ranjan)
Adviser (PCMD)
011-23096783

OBSERVATIONS/RECOMMENDATIONS

Furnishing of documents

1. The Committee in their 12th Report on Demands for Grants (2015-16) had made observations regarding non-furnishing of the 'Outcome Budget' to them by the Ministry and advised the Ministry to be more dedicated in future. To their dismay, the Committee find that this year too, the 'Outcome Budget' and 'Annual Report' have not been supplied to them till the drafting of this Report. The Ministry of Planning in a post evidence reply have stated that the 'Outcome Budget' of NITI has been prepared and will be made available to the Committee after presenting it to the Lok Sabha in the second half of the Budget Session. The Committee feel that this process should have been completed in advance.

The Committee are of the view that such a delay in providing basic documents to the Committee defies the purpose of a comprehensive examination process by the Committee. The Committee do not approve of this lackadaisical / evasive approach of the Ministry and once again advise the Ministry to pull up their socks and make these basic documents available to them well in time in future.

Budgetary Allocations

2. The Committee note that there has been a substantial pruning of budgetary allocations in respect of the Ministry of Planning for 2016-17. The scrutiny of Demands for Grants (2016-17) of the Ministry shows that the Budget Estimates (BE) of Rs. 2114.52 crore in 2015-16 have been reduced to a paltry Rs. 200 crore in 2016-17 under the Plan Section, a reduction of over 90%. The Committee believe that the huge reduction in allocations has apparently resulted from the discontinuation / transfer of some programmes / schemes like Unique Identification Authority of India, Public Financial Management System (earlier name PA & PFMS), etc. The Ministry have apprised the Committee that as per the Allocation of Business Rules (AOB) of NITI, NITI is the successor of the erstwhile Planning Commission. Accordingly, to complete the committed liabilities against the Schemes which were approved by either CCEA or by the then Government as well as to undertake certain new initiatives in States and Union Territories, Ministry of Finance was requested to provide necessary allocation for FY 2016-17. However, there is no such provision in the Demands for Grants of the Ministry of Planning for 2016-17 (BE). The Committee are of the firm opinion that there should have been higher allocation to Ministry of Planning (NITI) in form of BE / discretionary fund / special fund to undertake their committed liabilities / economic reforms and to make focused interventions. The Committee strongly recommend that the Ministry of Planning should impress upon and pursue the Ministry of Finance for higher grants at RE level for fulfilling their urgent & emerging role. The Committee recommend that the Ministry in the meantime should make the optimum use of the budgetary allocations during the year.

UNDP Project

3. The Committee note that the first phase of the UNDP assisted "Capacity Development for Decentralised Planning (CDDP) Project" was implemented during 2008-12 and completed on the 31st December, 2012. They have been informed that a number of achievements have been made through the project which include development of District Planning Guidelines in some states, development of training modules on Integrated District Planning, preparation of District Human Development Reports in some districts, etc. The Committee view these achievements as positive and noteworthy in the context of greater devolution of powers to the States and cooperative federalism concept catching up priority. However, they are unhappy to note that only about 75% of the budgeted allocations (Rs 26.29 crore spent out of Rs 35.56 crore) could be spent on this project. The Committee view that proactive measures should have been taken to initiate the project on time and utilise the budgeted allocations to the fullest extent.

The next phase of the UNDP assisted project titled "Strengthening Capacities for Decentralised Planning (SCDP)" has been launched in 2013. The approved project period is from 2013 to 2017. The Committee desire the Ministry / NITI to monitor the project so as to ensure its effective implementation within the given time frame. The Committee would like to have the contours of the design and impact of the earlier SCDP programme in the respective sectors.

Research and Study

4. The Committee note that under the scheme 'Research and Study' (Major Head 3475), the National Institution for Transforming India (NITI) facilitates Grant-in-aid to different institutions to strengthen research activities. The BE for 'Research and Study' in 2015-16 was Rs 2.64 crore which was kept at the same level at RE stage. The Committee further note that the allocation for 'Research and study' in 2016-17 has been substantially hiked to Rs 5 crore. The Committee, while appreciating the enhanced allocation for this important activity, desire that NITI should

keep a close watch on the research activities and ensure that the allocated amount is fully utilised for the intended purpose. NITI has been conceived and designed to be the Think Tank of the Government. The kind of approach to research and study is quite disappointing. Appropriate machinery to consider NITI as a power house of the entire Government is not seriously considered. The design and architecture of NITI in terms of intellectual power house of the Government for the entire nation is nowhere in sight with any schemes envisaged by the Ministry.

Mid Term Appraisal of 12th Five Year Plan

5. The Committee have been informed that a decision was taken in February, 2015 to the effect that the NITI would undertake Mid Term Appraisal of the 12th Five year Plan with a view to incorporating the shared vision of national development and important initiatives of the Central Government so that they may be implemented in the last two years of the Plan. The Committee are constrained to note that even though the 12th Plan is in its last year of operation, this vital exercise has not yet been completed and the NITI has prepared only a draft Appraisal Document. With less than one year of the Plan period left, the Committee wonder how the suggestions of the NITI would be effectively implemented in such a short duration of the remaining period of 12th Plan. The Committee view that the NITI should have been proactive in the matter and completed the job much earlier. In any case, they would like the NITI to complete the entire process on war footing so that their suggestions and initiatives can be implemented in the last leg of the Plan period.

13th Five Year Plan Document

6. While the Committee are aware that the 12th Five Year Plan is going to be over in less than a year, they are not at all clear about the status of planning process in future. They are uncertain whether or not a plan document relating to the 13th Five Year Plan would be prepared and considered by the National Development Council as was being done in the past. In this connection, the Ministry / NITI have apprised the Committee that the matter is under consideration with the Government. The Committee are of the view that this matter should have been decided

long back so as to allow adequate time for the necessary advance preparatory work. The Committee would impress upon the Government to finalise the issue without any further delay and take adequate steps accordingly.

Centrally Sponsored Schemes

7. The Committee have been informed that the Sub-Group of Chief Ministers constituted for the purpose of rationalisation of the Centrally Sponsored Schemes has recommended for increase of the 10% Flexi-Fund component within the CSS to 25%. The Committee are surprised to learn from the reply of the NITI that no study on utilisation of 10% Flexi-Fund component within the CSS has been conducted by them to assess the benefits accruing to the States. Since a significant amount of Plan transfers to States / Union Territories is routed through the CSS and since many CSS interventions are in the Social Sector having huge ramifications, the Committee would desire the NITI to assess the implementation and impact of these schemes on a priority basis. In this endeavour, more emphasis should be given on monitoring the outcomes of these schemes rather than the expenditure.

8. The Committee feel that some of the States, particularly backward States / under developed / remote / hilly regions, may not be having the where-withal to prepare and implement the Centrally Sponsored Schemes by themselves. The Committee desire the NITI to lend their expertise to such States in this venture. They also emphasise that there should be quarterly reviews of infrastructure and social sector so as to meet their objective of good governance with best practices.

9. While appraising / monitoring the status of the implementation of the schemes / expenditure made by the States with respect to the Central Schemes / Centrally Sponsored Schemes of various Ministries, it has been reflected by them that the States are not so forth coming. The Committee desire that in such situations the NITI, through their subgroups, should study and analyse the bottlenecks underlying the non-implementation of these schemes / programmes State-wise. They should draw out the basic reasons for non-utilisation of funds granted and

reluctance of States in implementation of these schemes / programmes. NITI should thereafter address these issues by facilitating such States by constituting High powered interaction Committees comprising the conflicting stake holders at the highest level at both Central and State levels to iron out the folds and work towards implementation of the schemes. The Committee also desire that the meetings of the sub-groups / Task Force should be at regular intervals with clear cut agenda for expediting the implementation of Central Schemes / Centrally Sponsored Schemes / Programmes. The Committee may be apprised of the roadmap, if any, of the NITI with respect to overall mandate of co-operative federalism and its consequent effect on various Centrally Sponsored Schemes and different fiscal plans including the recommendations of the Sub-Groups of CMs on rationalisation of Centrally Sponsored Schemes.

<u>Atal Innovation Scheme</u>

10. The Finance Minister announced in his Budget Speech 2015-16 two schemes viz. Atal Innovation Scheme (AIM) and Self Employment and Talent Utilisation (SETU) with the twin objectives of promoting Innovation and Entrepreneurship in the country. Subsequently, AIM and SETU were combined into a single scheme "AIM including SETU" as recommended by the Expenditure Finance Committee and approved by the Cabinet. No allocation was made for AIM and SETU at BE stage in 2015-16. However, an amount of Rs. 2 crore was allocated at RE stage in 2015-16 which could not be utilised in the absence of detailed guidelines and consultations with a wide spectrum of stakeholders. The Committee note that a sum of Rs. 150 crore has been allocated in the BE in 2016-17 for AIM including SETU. The Committee desire to know the manner in which the NITI propose to spend these allocations. They recommend that the Ministry / NITI should first identify the priority areas and earmark funds for utilisation in such areas. The details of progress made in the implementation of the scheme may be conveyed to the Committee.

11. The Committee are aware of the announcement made by Hon'ble Finance Minister about the Atal Innovation Mission as a part of startup India programme of Hon'ble Prime Minister. The Committee are happy to

learn that this AIM mission including SETU has been launched. A sum of Rs. 150 crore has been allocated for the year 2016-17. Some of the major components are setting up numerous incubators and support for tinkering labs in education institutions. During the year under AIM grand challenges on social and economic problems will also be conducted. Also training programmes for incubation managers will be conducted. While glad at the initiatives, the Committee would like the Ministry to ensure that the Government is able to create a feasible innovation promotion platform and help the nation progress towards becoming a hub of established academicians, entrepreneurs and researchers. They emphasize that the initiatives announced for this mission should not remain on papers and be implemented in letter & spirit. Further, necessary provisions should be made in Budget to achieve the stated goals reflecting a clear and focused approach of the Government towards it.

NITI Working Groups

12. The NITI has constituted two working groups on the North-Eastern and Himalayan States. The Committee find that Darjeeling has not been included either in the scheme of North-Eastern States or in the scheme of Himalayan States even though its location justifies this inclusion. As a result, Darjeeling is being deprived of the Developmental Programmes and Investments for industrial promotions. The Committee desire the NITI to take up the issue with all seriousness so as to include the Darjeeling area in either of the two schemes.

NITI Task Forces

13. In pursuance of the decision taken by the Governing Council of the NITI, two separate Task Forces on Agriculture Development and Elimination of Poverty have been constituted in March 2015 under the Chairmanship of the Vice Chairman, NITI. The terms of reference for the Task Force on Agriculture Development include coordination and development of synergy with the Task Forces of the States and move towards the second Green Revolution and White Revolution and the First

Blue Revolution in Fisheries. The terms of reference for the Task Force on Elimination of Poverty include coordination and development of synergy with the Central Ministries and State Governments Task Forces. The order dated 9th March, 2015 constituting these Task Forces also mentions that the Task Forces will ensure that the report of Task Forces of the States are available by June 15, 2015 and thereafter would process these reports to prepare their own report within the next two weeks. The Committee would like to be apprised of the status of the report of the Task Force and the action taken by NITI with respect to the findings / recommendation of the Task Force as the country is eagerly looking forward to second Green Revolution & White Revolution and first Blue Revolution in fisheries.

New Delhi;
26 April, 2016
06 Vaisakha, 1938 (Saka)

DR. M. VEERAPPA MOILY,
Chairperson,
Standing Committee on Finance

Minutes of the Thirteenth sitting of the Standing Committee on Finance The Committee sat on Wednesday, the 30 March, 2016 from 1100 hrs. to 1500 hrs. in Committee Room 'B', Parliament House Annexe, New Delhi.

PRESENT

Dr. M. Veerappa Moily - Chairperson

LOK SABHA

2. Shri S.S. Ahluwalia
3. Shri Venkatesh Babu T.G.
4. Dr. Gopalakrishnan C.
5. Shri Nishikant Dubey
6. Shri Shyama Charan Gupta
7. Shri Chandrakant B. Khaire
8. Shri Bhartruhari Mahtab
9. Shri Rayapati Sambasiva Rao
10. Prof. Saugata Roy
11. Shri Gopal Shetty
12. Shri Anil Shirole
13. Dr. Kirit Somaiya
14. Shri Shivkumar Udasi

RAJYA SABHA

15. Shri Naresh Agrawal
16. Shri K.N. Balagopal
17. Shri Satish Chandra Misra
18. Dr. Mahendra Prasad
19. Shri Ajay Sancheti
20. Shri Digvijay Singh
21. Dr. Manmohan Singh

SECRETARIAT

1.	Smt. Abha Singh Yaduvanshi	-	Joint Secretary
2.	Shri P.C. Tripathy	-	Director
3.	Shri Ramkumar Suryanarayanan	-	Additional Director
4.	Shri Kulmohan Singh Arora	-	Deputy Secretary

PART - I

(1100 hrs. to 1240 hrs.)

WITNESSES

1. XX XX XX XX
XX

(The witnesses then withdrew).

The Committee then adjourned for lunch break.

PART-II

(1300 hrs. to 1400 hrs.)

WITNESSES

1. XX XX XX XX
XX

(The witnesses then withdrew).

PART-III

(1400 hrs. to 1500 hrs.)

WITNESSES

Ministry of Planning

1. Shri Amitabh Kant, CEO, NITI
2. Shri Yudhvir Singh Malik, Additional Secretary
3. Shri Alok Kumar, Additional Secretary
4. Ms. Vijaya Srivastava, AS & FA
5. Dr. C. Murlikrishna Kumar, Sr. Adviser
6. Dr. Manoj Singh, Adviser
7. Shri Anil Kumar Jain, Adviser

8. Shri Alok Kumar, Adviser
9. Ms. Alka Tiwari, Adviser
10. Shri Yogesh Suri, Adviser
11. Dr. J.P. Mishra, Adviser
12. Shri Srikara Naik, Adviser

2. At the outset, the Chairperson welcomed the Members and the Witnesses to the Sitting of the Committee.

3. After the customary introduction of the Witnesses and their introductory remarks, the Committee took their oral evidence in connection with the examination of Demands for Grants (2016-17) of the Ministry of Planning. The major issues discussed during the sitting related to mid term status of 12th Plan; future course of planning and its corollary on fiscal constraints, scarce resources and its rational allocation; role envisaged for NITI Aayog in evolving socio-economic paradigm; substantial reduction in budgetary provision, issue of coordination between Centre and States; Lack of comprehensive feedback on Flexi-Fund component, its increase and impact thereof; issues related to conclusive implementation, assessment and impact of Centrally Sponsored Schemes and the role of sub-groups of Chief Ministers; future course of action after the conclusion of 12th Five Year Plan.

4. The Committee further deliberated upon the reversion of capital and revenue expenditure to Finance Ministry; lack of a proper vision and roadmap within NITI Aayog; deficit of proper implementation alongwith improved priorities with regard to development process and low Human Development Index; preparation of next plan, its resource allocation and progression and establishment of NITI's regional centres for better policy implementation. The Chairperson then directed the representatives of Ministry of Planning to furnish written replies to the points raised by the Members during the discussion within 10 days to this Secretariat.

A verbatim record of the proceedings has been kept.

The Committee then adjourned.

Minutes of the Fourteenth sitting of the Standing Committee on Finance The Committee sat on Tuesday, the 26 April, 2016 from 1530 hrs. to 1810 hrs. in Committee Room 'D', Parliament House Annexe, New Delhi.

PRESENT

Dr. M. Veerappa Moily - Chairperson

LOK SABHA

2. Shri Venkatesh Babu T.G.
3. Shri Nishikant Dubey
4. Shri P.C. Gaddigoudar
5. Shri Shyama Charan Gupta
6. Shri Chandrakant B. Khaire
7. Shri Rattan Lal Kataria
8. Shri Bhartruhari Mahtab
9. Shri Rayapati Sambasiva Rao
10. Shri Gajendra Singh Sekhawat
11. Shri Gopal Shetty
12. Shri Anil Shirole
13. Dr. Kiritbhai Solanki
14. Dr. Kirit Somaiya
15. Shri Shivkumar Udasi

RAJYA SABHA

16. Shri Satish Chandra Misra
17. Shri Ajay Sancheti
18. Shri Digvijaya Singh
19. Dr. Manmohan Singh

SECRETARIAT

1.	Smt. Abha Singh Yaduvanshi	-	Joint Secretary
2.	Shri P.C. Tripathy	-	Director
3.	Shri Ramkumar Suryanarayanan	-	Additional Director

PART - I

(1530 hrs. to 1645 hrs.)

WITNESSES

1. XX XX XX XX
XX

(The witnesses then withdrew).

PART-II
(1645 hrs. to 1700 hrs.)

The Committee then took up for consideration and adoption the following draft Reports.

(i) Draft Report on Demands for Grants (2016-17) of the Ministry of Finance (Departments of Economic Affairs, Expenditure, Financial Services and Disinvestment).

(ii) Draft Report on Demands for Grants (2016-17) of the Ministry of Finance (Departments of Revenue)

(iii) Draft Report on Demands for Grants (2016-17) of the Ministry of Statistics and Programme Implementation.

(iv) Draft Report on Demands for Grants (2016-17) of the Ministry of Corporate Affairs.

(v) Draft Report on Demands for Grants (2016-17) of the Ministry of Planning.

The Committee adopted the above draft Reports with some minor modifications as suggested by Members. The Committee authorised the Chairperson to finalise the Reports in the light of the modifications suggested and present the same to Parliament.

The Committee then adjourned.